# Who Is Afraid of Eurobonds?

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The views in this paper are solely those of the authors and should not be interpreted as reflecting the views of the Federal Reserve Bank of Chicago or any other person associated with the Federal Reserve System, the European Central Bank, or the Sveriges Riksbank.

• More countries in euro area have now elevated government debt



• Fiscal adjustments required at a time in which the euro area faces old and new challenges



• In the 90s fiscal rules introduced and there was convergence across euro area countries



• The fiscal rules worked well in the 2000s...



• ...but when Great Recession hit, debt accumulated quickly



• Euro area entered a phase of low inflation and ZLB episodes



• As a result, euro area had a sluggish recovery and debt remained elevated



• Pandemic further curtailed the ability of euro area policymakers to stabilize the economy



• Fiscal rules were temporarily suspended...



• ...and now inflation is high



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Deterioration of fiscal positions and high inflation put euro area at crossroads:

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- + Adopt a new monetary and fiscal framework

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- + We build quantitative two-country monetary union model calibrated to euro area to evaluate new vs old policy framework

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## Main findings

The new policy framework based on Eurobonds and a centralized euro area Treasury:

- + Removes the risk of deflation when debt is high and the ZLB is binding:
  - 1. Smaller recessions  $\rightarrow$  less accumulation of national debts  $\rightarrow$  stronger recoveries
  - 2. Controlled reflation of EA when necessary  $\rightarrow$  easing constraints on monetary policy
  - 3. Inflation increases modestly because of general equilibrium effects

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- + **Removes the risk of high inflation and fiscal stagflation** because fiscal rules are not suspended at the national level:
  - 1. Reduces the tendency to accumulate higher debt because of better stabilization policies
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- + Improves welfare in both high-debt and low-debt countries

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- Fiscal authorities use fiscal instruments:  $\tau^L, \tau^K, \tau^C, G, Z$
- Central bank follows Taylor rule subject to ELB
### Three policy scenarios

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#### 3. New policy framework

- $\Rightarrow$  Stabilization policies separated from long-run fiscal sustainability
- $\Rightarrow$  Ability to coordinate to avoid ZLB and deflation without sparking high inflation

### A large contractionary shock

- $+\,$  Recession induced through large risk-premium shock
  - Persistence: Match average EABCN peak-to-trough
  - Volatility: Match output volatility over 1999Q1-2019Q4
- + Recessionary shock hits when debt-to-GDP away from steady state:
  - Country 1 (Italy): annual debt-to-GDP 134.8%
  - Country 2 (Germany): annual debt-to-GDP 61.9%
- + Compare:
  - 1. Fiscal discipline
  - 2. Deviation from fiscal discipline
  - 3. New policy framework

calibration

• Strict fiscal rules + zero lower bound  $\Rightarrow$  Risk of deflation and deep recession



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• Suspend fiscal rules  $\Rightarrow$  Risk of stagflation if one country unwilling to revert to them



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• Monetary tightening further increases debt-to-GDP in high-debt country



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• Spiral of growing inflation, deeper recession, and debt accumulation



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### New policy framework: Controlled reflation

• New policy framework based on Eurobonds and euro area Treasury eliminates both risks

### New policy framework: Controlled reflation

• No need to suspend fiscal rules + ability to coordinate policies at ZLB

### New policy framework: Controlled reflation

• No ZLB, milder recession, contained increase in inflation



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### Why the new policy framework is effective

- + New policy framework mitigates the recession relative to Fiscal Discipline because:
  - Works as automatic stabilizer that boosts spending and inflation expectations and lowers real interest rates
  - $\bullet\,$  Eurobonds issued to finance fiscal stimulus not backed by expectations of future fiscal adjustments  $\to\,$  fiscal stimulus more effective

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  - $\bullet$  Economy avoids the ZLB  $\rightarrow$  monetary policy not constrained
  - $\bullet\,$  Milder recession  $\rightarrow$  less accumulation of debt  $\rightarrow$  smaller expected fiscal adjustments
- + Only a moderate increase in inflation
  - GE effect: milder recession needs smaller stimulus and less inflation to stabilise Eurobonds
  - Fiscal discipline still maintained at national level

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- + The new framework:
  - 1. helps reducing both risks
  - 2. is welfare improving for both high-debt and low-debt countries

# Appendix

### Where does the euro area stand?



- Low and flat term structure considerably constrains monetary policy
- Limited space for the ECB to stabilize the EA economy in recession

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### Literature

#### + Monetary and fiscal policy in currency unions

Beetsma and Jensen (2005), Galí and Monacelli (2008), Ferrero (2009), Nakamura and Steinsson (2014), Farhi and Werning (2017)

#### + Fiscal theory of the price level

Sargent and Wallace (1981), Leeper (1991), Sims, (1994), Woodford, (1994, 1995, 2001); Cochrane (1999, 2001, 2023), Bergin (2000), Schmitt-Grohé and Uribe (2020), Jarocinski and Mackowiak (2017), Bianchi and Melosi (2019), Bianchi, Faccini, and Melosi (2023)

#### This paper: Monetary-fiscal coordination in currency union with Eurobonds

Back

• Households:

• Final goods firms:

• Intermediate goods firms:

• Labor packers:

#### • Households:

- $+\,$  savers and hand-to-mouth
- + value public consumption as a complement to private consumption
- $\ + \$  if savers, wage setters subject to a Calvo lottery
- $\,+\,$  if savers, invest in physical capital and rent a share to domestic firms
- + if savers, buy their national debt, Eurobonds, and have access to state-contingent securities
- Final goods firms:

• Intermediate goods firms:

#### • Labor packers:

preferences

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#### • Final goods firms:

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- + hire labor and rent capital in competitive markets
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- $\ + \$  sell goods to domestic and foreign final goods firms

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#### • Labor packers:

- $+\,$  assemble differentiated labor input supplied by households
- + sell homogeneous labor to domestic firms in competitive market











• National governments

• EA fiscal authority

#### • EA monetary authority

#### • National governments

- $\ + \$  issue national debts with a maturity structure to domestic savers
- $+ \,$  levy distortionary taxes on domestic households
- $+\,$  purchase goods and transfer resources to domestic households

 $P_t^B B_t + \tau_t^K R_t^K K_t + \tau_t^L W_t L_t + \tau_t^C P_t^C C_t = (1 + \rho P_t^B) B_{t-1} + P_t^C G_t + P_t^C Z_t$ 

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- $\,+\,$  issues Eurobonds with a maturity structure to home and foreign country's savers
- $\,+\,$  levies distortionary taxes on home and foreign country's households
- $+\,$  transfers resources to home and foreign country's households

$$P_t^{B,EA} B_t^{EA} + \tau_t^{EA,K} (R_t^K K_t + R_t^K K_t^*) + \tau_t^{EA,L} (W_t L_t + W_t^* L_t^*) + \tau_t^{EA,C} (P_t^C C_t + P_t^{C*} C_t^*) = (1 + \rho_{EA} P_t^{B,EA}) B_{t-1}^{EA} + P_t^C Z_t + P_t^{C*} Z_t^*$$

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#### • EA monetary authority

+ sets the interest rate of one-period risk-free bonds  $R_t = \frac{1}{E_t Q_{t,t+1}}$ 

### **Final Goods Firms**

+ Final good produced combining  $C_t^H$  and  $C_t^F$  with technology

$$Q_t^C = \left[ (1 - \nu_c)^{\frac{1}{\mu_c}} C_t^H \frac{\mu_c - 1}{\mu_c} + \nu_c^{\frac{1}{\mu_c}} C_t^F \frac{\mu_c - 1}{\mu_c} \right]^{\frac{\mu_c}{\mu_c - 1}}$$

 $\nu_{c}$  degree of openness &  $\mu_{c}$  elasticity of sub. between H & F goods

• Demand for H and F intermediate goods i and  $i^*$  by final consumption good firm:

$$C_t^H(i) = \left[\int_0^1 C_t^H(i)^{\frac{1}{1+\eta_p}}\right]^{1+\eta_p} \quad C_t^F(i) = \left[\int_0^1 C_t^F(i^*)^{\frac{1}{1+\eta_{p,x}}}\right]^{1+\eta_{p,x}}$$

 $\eta_{P}, \eta_{P,X} > 0$  related to the intratemporal elasticities of sub. between the differentiated outputs supplied by the H and F intermediate firms

• Demand for H and F good bundles by final consumption good firm:

$$C_t^H = (1 - \nu_C) \left(\frac{P_t^H}{P_t^C}\right)^{-\mu_C} Q_t^C \quad C_t^F = \nu_C \left(\frac{P_t^F}{P_t^C}\right)^{-\mu_C} Q_t^C$$

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### Intermediate Goods Firms

- + Intermediate goods firms
  - Continuum of monopolistically competitive firms
  - Use technology:  $Y_t(i) = K_t(i)^{lpha} (A_t L_t(i))^{1-lpha} A_t \Omega$
  - Calvo-price setters
  - Price indexation:  $p_t^H(i) = (\pi_{t-1}^H)^{\chi_p} (\pi^H)^{1-\chi_p} P_{t-1}^H(i)$
  - Face perfectly competitive factor markets for capital and labor

▶ back

### Wages

- Both savers and non-savers supply differentiated labor service
- Labor packer produces composite labor  $L_t = \left[\int_0^1 L_t(I)^{\frac{1}{1+\eta_w}} dI\right]^{1+\eta_w}$
- Profit maximisation yields labor demand  $L_t(I) = L_t \left( \frac{W_t(I)}{W_t} \right)^{-\frac{1+\eta_W}{\eta_W}}$
- Wage set optimally by savers with prob  $\omega_w$
- Wage indexation  $W_t(I) = W_{t-1}(I)(\Pi_{t-1}e^{\gamma})^{\chi_w}(\Pi e^{\gamma})^{1-\chi_w}$

### Households' Preferences

+ Savers

 $+ \ {\sf Hand-to-mouth}$ 

Same preferences

$$\mathcal{U}_t = \left( (\ln C^*_t(j) - ilde{C}^*_{t-1}) - rac{L_t(j)^{1+\xi}}{1+\xi} 
ight),$$

where  $C_t^*(j) \equiv C_t(j) + \alpha_G G_t$ 

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### Households' Budget Constraints

• The nominal flow budget constraint for hand-to-mouth  $j \in [0, \mu]$  $P_t^C(1 + \tau_t^C + \tau_t^{EA,C})C_t^N(j) = (1 - \tau_t^L - \tau_t^{EA,L})\int_0^1 W_t(l)L_t^N(j,l)dl + P_t^C Z_t^N(j)$ 

• The nominal flow budget constraint for saver  $j \in (\mu, 1]$ 

$$\begin{split} P_{t}^{C}(1+\tau_{t}^{C}+\tau_{t}^{EA,C})C_{t}^{S}(j) + P_{t}^{I}I_{t}(j) + \underbrace{E_{t}(\frac{Q_{t,t+1}B_{s,t+1}}{\epsilon_{t}^{\prime p}})}_{\mathbf{AD \ securities}} + \underbrace{P_{t}^{B}B_{t}(j)}_{\mathbf{national \ bond}} + \underbrace{P_{t}^{B,EA}B_{t}^{EA}(j)}_{\mathbf{Eurobond}} \\ &= B_{s,t}(j) + (1+\rho P_{t}^{B})B_{t-1}(j) + (1+\rho P_{t}^{B,EA})B_{t-1}^{EA}(j) \\ &+ (1-\tau_{t}^{L}-\tau_{t}^{EA,L})\int_{0}^{1}W_{t}(l)L_{t}^{S}(j,l)dl \\ &+ (1-\tau_{t}^{K}-\tau_{t}^{EA,K})R_{t}^{K}v_{t}(j)\bar{K}_{t-1}^{S}(j) - \psi(v_{t})\bar{K}_{t-1}^{S} + P_{t}^{C}Z_{t}^{S}(j) + D_{t}(j) \end{split}$$

• back

### **Price Indices**

$$P_{t}^{C} = \left[ (1 - \nu_{c}) P_{t}^{H^{1-\mu_{c}}} + \nu_{c} P_{t}^{F^{1-\mu_{c}}} \right]^{\frac{1}{1-\mu_{c}}}$$

$$P_t^{C^*} = \left[\nu_c P_t^{H^{*\,1-\mu_c}} + (1-\nu_c) P_t^{F^{*\,1-\mu_c}}\right]^{\frac{1}{1-\mu_c}}$$

▶ Back
### Old policy framework: Fiscal Discipline

Fiscal authorities follow fiscal rules to stabilise their debts

+ National fiscal rules for  $i \in \{IT, DE\}$ 

$$\hat{\tau}_{i,t}^J = \rho_J \hat{\tau}_{i,t-1}^J + (1 - \rho_J) \boldsymbol{\gamma}_{J_i} \hat{s}_{b_i,t-1},$$

$$\hat{g}_{i,t} = 
ho_G \hat{g}_{i,t-1} - (1 - 
ho_G) \boldsymbol{\gamma}_{G_i} \hat{s}_{b_i,t-1}$$

$$\hat{z}_{i,t} = \rho_Z \hat{z}_{i,t-1} - (1 - \rho_Z) \boldsymbol{\gamma}_{Z_i} \hat{s}_{b_i,t-1} - (1 - \rho_Z) \boldsymbol{\gamma}_{ZY_i} \hat{y}_{t-1}$$
$$J \in \{C, L, K\} \text{ and } \hat{s}_{i,t} = \hat{b}_{i,t} - \hat{y}_{i,t} \text{ national debt-to-GDP ratio}$$

+ EA fiscal rules

$$\hat{ au}_{\textit{EA},t}^{J} = 
ho_{J} \hat{ au}_{\textit{EA},t-1}^{J} + (1 - 
ho_{J}) \boldsymbol{\gamma}_{J} \hat{s}_{\textit{bEA},t-1}$$

$$\hat{z}_{\textit{EA},t} = \rho_{\textit{Z}} \hat{z}_{\textit{EA},t-1} - (1-\rho_{\textit{Z}}) \boldsymbol{\gamma}_{\textit{Z}} \hat{s}_{\textit{bEA},t-1} - (1-\rho_{\textit{Z}}) \boldsymbol{\gamma}_{\textit{ZY}} \hat{y}_{\textit{EA},t-1}$$

$$J \in \{C, L, K\}$$
 and  $\hat{s}_{bEA,t} = \hat{b}_{EA,t} - \hat{y}_{EA,t}$  is EA debt-to-GDP ratio

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### Old policy framework: Fiscal Discipline

+ The EA monetary authority follows a Taylor rule

$$\hat{R}_t = \max\left\{-\ln R^*, \rho_r \hat{R}_{t-1} + (1-\rho_r) \left[\boldsymbol{\phi}_{\pi} \hat{\pi}_{\textit{EA},t} + \phi_y \hat{y}_{\textit{EA},t}\right]\right\}$$

where  $\hat{\pi}_{EA,t} = \frac{1}{2}\hat{\pi}_{1,t} + \frac{1}{2}\hat{\pi}_{2,t}$  and  $\hat{y}_{EA,t} = \frac{1}{2}\hat{y}_{1,t} + \frac{1}{2}\hat{y}_{2,t}$  are at EA level

- $+\,$  The Taylor principle is satisfied; i.e.,  $\phi_\pi>1$
- $+\,$  ZLB: sequence of anticipated shocks to unconstrained Taylor rule

# Old policy framework: Deviation from fiscal discipline

Lack of stabilization tools in high-debt country leads the national government of this country to refuse to comply with the fiscal rules

- During recession, conflict between high-debt country fiscal authority & monetary authority
- Three policy regimes: Monetary led, Fiscally led, and Conflict (with fiscal resolution)

The transition matrix Q of these three policy regimes is the following:

$$Q = \begin{pmatrix} p^{MM} & (1 - p^{FC} - p^{FF}) & 0\\ (1 - p^{MM} - p^{MC}) & p^{FF} & 1 - p^{CC}\\ p^{MC} & p^{FC} & p^{CC} \end{pmatrix}$$

# New policy framework

- + EA Treasury is not subject to limits on primary deficits when facing a recession
- + EA policy authorities can coordinate on a response to an exceptionally large recession
   1. EA fiscal authority issues Eurobonds to finance the fiscal stimulus
  - 2. ECB accommodates rise in inflation to stabilise the corresponding amount of Eurobonds
- + National governments follow strict fiscal rules to stabilise national debts

### New policy framework and a large shock

+ EA fiscal rules ( $J \in \{K, L, C\}$ )

$$\hat{\tau}_{EA,t}^{J} = \rho_{J}\hat{\tau}_{EA,t-1}^{J} + (1 - \rho_{J}) \left[ \gamma_{J}\hat{s}_{EA,t-1}^{P} + \gamma_{J}^{A} \underbrace{\left(\hat{s}_{EA,t-1} - \hat{s}_{EA,t-1}^{P}\right)}_{\text{Emergency budget}} \right]$$
$$\hat{z}_{EA,t} = \rho_{Z}\hat{z}_{EA,t-1} - (1 - \rho_{Z}) \left\{ \left[ \frac{\gamma_{Z}}{\hat{s}_{EA,t-1}^{P}} + \gamma_{Z}^{A} \underbrace{\left(\hat{s}_{EA,t-1} - \hat{s}_{EA,t-1}^{P}\right)}_{\text{Emergency budget}} \right] + \gamma_{ZY}\hat{y}_{EA,t-1} \right\}$$

where  $\gamma_J \geq \beta^{-1} - 1 \geq \gamma_J^A = 0$ 

 $\gamma_Z \geq \beta^{-1} - 1 \geq \gamma_Z^A = \mathbf{0}$ 

 $\hat{s}^{P}_{EA,t-1}$  is Eurobonds to output ratio IF no large symmetric recessionary shock

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### New policy framework and a large shock

+ EA monetary authority tolerates increase in inflation to stabilise amount of Eurobonds due to EA large recession

$$\hat{R}_{t} = \max\left\{-\ln R_{*}, \rho_{R}\hat{R}_{t-1} + (1-\rho_{R})\left[\phi_{\pi}\hat{\pi}_{EA,t}^{P} + \phi_{\pi}^{P}\underbrace{\left(\hat{\pi}_{t} - \hat{\pi}_{EA,t}^{P}\right)}_{\text{inflation due to}} + \phi_{y}\hat{y}_{EA,t}\right]\right\}$$

with  $\phi_{\pi} > 1 > \phi_{\pi}^{P} = 0$ 

+ How do we pin down  $\hat{s}_{EA,t}^{P}$  and  $\hat{\pi}_{EA,t}^{P}$ ?

# Emergency Budget

We construct a **counterfactual economy** where:

- $+\,$  Large symmetric recessionary shocks are shut down
- + The ZLB never binds
- + Policymakers follow Fiscal Discipline

# Calibration

National fiscal parameters:

- $+\,$  Steady state and persistence of tax rates: EC, DG Taxation and Customs Union
- $+\,$  Steady-state and persistence of G and Z: Eurostat
- + Steady-state national debt-to-GDP: 60%
- + Debt response for fiscal instruments: high-country debt-to-GDP back to steady-state in 15 years

EA fiscal parameters:

- $+\,$  Steady-state of tax rates: 3%
- + Steady-state of Z: Eurostat
- + Steady-state EA debt-to-GDP: 7%



# Calibration I

Parameter	Description	Value	Target/Source
Preferences			
β	Discount factor	0.999	Annual SS real rate of 1.35%
ξ	Inverse Frisch elasticity	2	Coenen et al. (2013)
θ	Habit in formation	0.59	Coenen et al. (2013)
$\alpha^{G}$	Substitutability of private vs. gov. consumption	-0.24	Leeper et al. (2017)
Frictions and	technology		
μ	Share of hand-to-mouth households	0.11	Leeper et al. (2017)
α	Elasticity in production function	0.33	SS share of labour income in total output of 70%
δ	Capital depreciation rate	0.025	Implies annual depreciation of 10%
5	Investment adjustment cost	5.56	Coenen et al. (2013)
$\psi$	Capital utilization cost	0.16	Leeper et al. (2013)
$\omega_p$	Price Calvo parameter	0.93	Coenen et al. (2013)
ωw	Wage Calvo parameter	0.78	Coenen et al. (2013)
$\chi_p$	Price indexation	0.38	Coenen et al. (2013)
Xw	Wage indexation	0.54	Coenen et al. (2013)
$\eta_p$	Price markup	0.163	Leeper et al. (2013)
$\eta_W$	Wage markup	0.286	Leeper et al. (2013)
$\nu_{C,IT}$	Degree of openness for IT	0.205	Albonico et al. (2019)
VC.DE	Degree of openness for DE	0.261	Albonico et al. (2019)
<sup>µ</sup> C.IT	Elasticity of sub. between IT & DE	1.130	Albonico et al. (2019)
₽C.DE	Elasticity of sub. between DE & IT	1.300	Albonico et al. (2019)

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# Calibration II

Parameter	Description	Value	Target/Source
Monetary aut	hority		
$\phi_{\pi}$	Interest rate response to EA inflation	1.89	Coenen et al. (2013)
$\phi_V$	Interest rate response to EA output	0.16	Coenen et al. (2013)
ρr	Interest rate smoothing	0.88	Coenen et al. (2013)
Risk Premiun	n Shock		
ρ	Persistence of shock	0.96	Match average EABCN peak-to-trough
σ	Volatility of shock	0.011	Match output volatility over 1999Q1-2019Q4

Table: Calibrated values for model parameters and steady-state targets.

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# Calibration III

Parameter	Description	Value	Target/Source
Steady-state calib	ration targets		
sb,IT	Quarterly debt-to-GDP in IT	2.4	Annualized 60%, Maastricht Treaty parameter
sb.DE	Quarterly debt-to-GDP in DE	2.4	Annualized 60%, Maastricht Treaty parameter
sb.EA	Quarterly debt-to-GDP in EA	0.28	Annualized 7%
sgc,IT	Gov. expenditure-to-GDP ratio IT	0.187	Quarterly average in 2019, Eurostat
sgc, DE	Gov. expenditure-to-GDP ratio DE	0.205	Quarterly average in 2019, Eurostat
$\tau_{IT}^{L}$	Steady-state tax rate on labor IT	19.7%	EC, DG Taxation and Customs Union, 2018
$\tau_{DE}^{L}$	Steady-state tax rate on labor DE	25.2%	EC, DG Taxation and Customs Union, 2018
$\tau_{EA}^{L^-}$	Steady-state tax rate on labor EA	3%	
$\tau_{II}^{K}$	Steady-state tax rate on capital IT	29.2%	EC, DG Taxation and Customs Union, 2018
$\tau_{DE}^{K}$	Steady-state tax rate on capital DE	30.6%	EC, DG Taxation and Customs Union, 2018
$\tau_{EA}^{K}$	Steady-state tax rate on capital EA	3%	
$\tau_{IT}^{C}$	Steady-state tax rate on cons. IT	22%	EC, DG Taxation and Customs Union, 2018
$\tau_{DE}^{C}$	Steady-state tax rate on cons. DE	19%	EC, DG Taxation and Customs Union, 2018
$\tau_{EA}^{C}$	Steady-state tax rate on cons. EA	3%	
Debt maturities			
ΡΙΤ	Debt maturity decay rate IT	0.963	Target yearly average maturity of 6.87 in 2019
PDE	Debt maturity decay rate DE	0.964	Target yearly average maturity of of 5.94 in 2010
ΡΕΑ	Debt maturity decay rate EA	0.958	Target yearly average maturity of 6.6 in 2010

### Table: Calibrated values for model parameters and steady-state targets.

# Calibration IV

Parameter	Description	Value	Target/Source
Fiscal authori	ties		
$\rho_{IT}^{L}$	Persistence of $ au^L$ in IT	0.735	Estimated 2004-2020, EC, DG Taxation & Customs Union
$\rho_{DF}^{L}$	Persistence of $ au^L$ in DE	0.735	Estimated 2004-2020, EC, DG Taxation & Customs Union
$\rho_{FA}^{L}$	Persistence of $ au^L$ in EA	0.726	Estimated 2004-2020, EC, DG Taxation & Customs Union
$\rho_{IT}^{K}$	Persistence of $ au^K$ in IT	0.606	Estimated 2006-2018, EC, DG Taxation & Customs Union
PDF	Persistence of $\tau^K$ in DE	0.662	Estimated 2006-2018, EC, DG Taxation & Customs Union
PEA	Persistence of $ au^K$ in EA	0.502	Estimated 2006-2018, EC, DG Taxation & Customs Union
PIT	Persistence of $ au^{C}$ in IT	0.884	Estimated 2000-2020, EC, DG Taxation & Customs Union
PDF	Persistence of $ au^{C}$ in DE	0.833	Estimated 2000-2020, EC, DG Taxation & Customs Union
PEA	Persistence of $ au^{C}$ in EA	0.895	Estimated 2000-2020, EC, DG Taxation & Customs Union
PIT	Persistence of G in IT	0.659	Estimated over 2007-2019, Eurostat
PDF	Persistence of G in DE	0.365	Estimated over 2007-2019, Eurostat
PIT	Persistence of transfers rule	0.785	Estimated over 1996-2019, Eurostat
PDF	Persistence of transfers rule	0.636	Estimated over 2002-2019, Eurostat
ρZĂ	Persistence of transfers rule	0.880	Estimated over 2002-2019, Eurostat
$\gamma^{G}$	Debt response for G	0.11	IT debt-to-GDP to SS in 15 years
$\gamma^{Z}$	Debt response for transfers	0.11	IT debt-to-GDP to SS in 15 years
$\gamma^{L}$	Debt response for $ au^L$	0.11	IT debt-to-GDP to SS in 15 years
$\gamma^{\kappa}$	Debt response, for $ au^K$	0.11	IT debt-to-GDP to SS in 15 years
$\gamma^{C}$	Debt response for $\tau^{C}$	0.11	IT debt-to-GDP to SS in 15 years
$\phi_Y$	Automatic stabilizers	0.11	IT debt-to-GDP to SS in 15 years

#### Table: Calibrated values for model parameters and steady-state targets.

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### Calibration V

Transition matrix Q between the four regimes is the following:

$$Q = egin{pmatrix} p^{MM} & (1 - p^{FC} - p^{FF}) & 0 \ (1 - p^{MM} - p^{MC}) & p^{FF} & 1 - p^{CC} \ p^{MC} & p^{FC} & p^{CC} \end{pmatrix}$$

Transition probabilities:

•  $p^{MM} = 0.9995$ ,

• 
$$p^{FF} = 0.9995$$
,

• 
$$p^{CC} = 0.9.$$

• 
$$p^{MC} = p^{FC} = 0$$

The conflict is assumed to last 10 quarters

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# Summary and parameterization

#### + Policy response to a large contractionary shock

Parameter	Description	Fiscal Discipline	New framework	Deviation
$\phi_{\pi}$	Monetary response to $\pi_{E\!A}$	1.89	0.9	1.89
$\gamma_{J,IT}$	Fiscal response for IT	0.11	0.11	0.001
$\gamma_{J,DE}$	Fiscal response for DE	0.11	0.11	0.11
$\gamma_{J,EA}$	Fiscal response for EA	0.11	0.001	0.11

Table: Parameters of monetary and fiscal rules across policy scenarios.

- $+ J \in \{C, L, K, G, Z\}$
- $+ \phi_{\pi} =$  1.89 as estimated in Coenen, Straub, & Trabandt (2013)
- $+~\gamma_{J}$  = 0.11, IT debt-to-GDP to bring IT debt back to SS in 15 years under fiscal discipline
- + Transition probabilities across regimes as in Bianchi & Melosi (2019)

# EU fiscal governance

- Maastricht Treaty (1992): establishes fiscal rules
  - 60% debt-to-GDP and 3% deficit limit
  - No bail-out clause and no debt monetization
- Stability and Growth Pact (1997): adds more rigidity
  - Budget position close to balance or in surplus over medium term
  - Excessive deficit procedure if rules are violated
- Reform of Pact (2005): aims to reduce pro-cyclical bias of fiscal rules
  - Rules in cyclically adjusted terms with a medium term objective
- Fiscal compact (2012): reforms the Stability and Growth Pact
  - Establishes a minimum limit for the structural deficit
  - Introduces debt brake
- Stability and Growth Pact suspended by EU on March 23, 2020 until at least 2023

## Why Both Countries Benefit from the Policy Reform?

• When monetary policy unconstrained, it is an effective stabilisation tool



• Large national debt matters somewhat for recovery under fiscal discipline



• If ZLB binds, lack of stabilisation tools for high-debt countries under fiscal discipline



• Very costly, also for low-debt countries because euro area heavily integrated



• Scope for Eurobonds as stabilisation tool if ZLB binds and large national debt



# Welfare implications

Variables	Old framework	New Framework
Euro Area Output	16.797	11.707
Euro Area Inflation	0.617	0.427
High-Debt Country Output	18.103	12.273
High-Debt Country Inflation	0.640	0.426
Low-Debt Country Output	15.516	11.147
Low-Debt Country Inflation	0.640	0.426
ZLB Frequency	0.210	0.089

Table: Volatilities of Output and Inflation for 1000 simulations of 40 periods under *Fiscal Discipline* and *Emergency Budget*.